

Office of the Governor of Guam

P.O. Box 2950 Hagåtña, Guam 96932 TEL: (671) 472-8931 • FAX: (671) 477-4826 • EMAIL: governor@mail.gov.gu

Felix Perez Camacho Governor

Kaleo Scott Moylan
Lieutenant Governor

10 MAR 2005

The Honorable Mark Forbes Speaker Mina' Bente Ocho Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 36 (EC), "AN ACT TO REQUIRE MANDATORY PUBLIC HEARINGS ON CERTAIN LEGISLATIVE RESOLUTIONS TO ENSURE PUBLIC INPUT, THROUGH THE AMENDMENT OF SECTION 2103 OF CHAPTER 2 OF TITLE 2 GUAM CODE ANNOTATED," now designated as **Public Law 28-12**.

Sinseru yan Magåhet,

FELIX P. CAMACHO

I Maga'låhen Guåhan Governor of Guam

Attachment: copy attached of signed bill

cc: The Honorable Eddie Baza Calvo

Senator and Legislative Secretary

Office of the Speaker MARK FORBES

Date: 3-11-05

Time: 3:10 pm

Rec'd by: Janice
Print Name:

28-05-0076



MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN

TWENTY-EIGHTH GUAM LEGISLATURE 155 Hessler Place, Hagåtña, Guam 96910

February 28, 2005

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Camacho:

Transmitted herewith are Bill Nos. 15(LS), 17(LS), 35(EC), 36(EC), 37(EC), 47(EC), 48(EC); and Substitute Bill Nos. 7(LS), 10(LS), 20(EC) and 29(EC) which were passed by *I Mina'Bente Ocho Na Liheslaturan Guåhan* on February 25, 2005.

Sincerely,

EDWARD J.B. CALVO

Senator and Secretary of the Legislature

Enclosures (11)

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 36 (EC), "AN ACT TO REQUIRE MANDATORY PUBLIC HEARINGS ON CERTAIN LEGISLATIVE RESOLUTIONS TO ENSURE PUBLIC INPUT, THROUGH THE AMENDMENT OF SECTION 2103 OF CHAPTER 2 OF TITLE 2 GUAM CODE ANNOTATED," was on the 25th day of February, 2005, duly and regularly passed.

Attested:	Mark Forbes Speaker
Edward J.B. Calvo	
Senator and Secretary of the Legislature	
This Act was received by I Maga'lahen Guåhan thatM.	day of February, 2005, Assistant Staff Officer Maga'lahi's Office
APPROVED: FELIX P. CAMACHO I Maga'lahen Guåhan	waga tani s Office
Date: 3/9/05	

Public Law No. 28-12

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 36 (EC)
As amended on the Floor.

Introduced by:

1

L. A. Leon Guerrero
F. B. Aguon, Jr.
J. M.S. Brown
Edward J.B. Calvo
B. J.F. Cruz
Mike Cruz
Mark Forbes
L. F. Kasperbauer
R. Klitzkie
J. A. Lujan
A. B. Palacios
R. J. Respicio
Ray Tenorio
A. R. Unpingco
J. T. Won Pat

AN ACT TO REQUIRE MANDATORY PUBLIC HEARINGS ON CERTAIN LEGISLATIVE RESOLUTIONS TO ENSURE PUBLIC INPUT, THROUGH THE AMENDMENT OF SECTION 2103 OF CHAPTER 2 OF TITLE 2 GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan
- 3 finds that while public hearings are mandatory for legislative bills, public
- 4 hearings for legislative resolutions are not. There have been many instances
- 6 on behalf of the people of Guam—had been transmitted to high-ranking

officials in Washington, D.C. or to heads of foreign nations without p input. Such should not be the case, as the public should be giver opportunity to comment on resolutions containing issues that affect the ensure that the stance *I Liheslatura* is taking in the resolution is reflective what the public desires.

It is therefore the intent of *I Liheslaturan Guåhan* to require pulsearings on substantive resolutions that are to be transmitted to the Congress, the U.S. President, or the head of a foreign state.

.5

Section 2. Section 2103 of Chapter 2 of Title 2 Guam Code Annot is hereby *amended* to read as follows:

"§2103. Public Hearings Mandatory. (a) No bill may be pa by *I Liheslatura* unless it has received a public hearing, *except* that w the presiding officer of *I Liheslatura* certifies that emergency condit exist, involving danger to the public health or safety, the requirer for a public hearing may be waived and in the event the bill is iden to a bill introduced earlier, which later bill received a public hear then a public hearing for the identical bill may be waived.

(b) No substantive resolution that is to be transmitted to the President, a member of the U.S. Congress, or a head of a foreign s may be passed by *I Liheslatura* unless it has received a public hear Said public hearing shall be conducted by the primary author of resolution. The resolution may then be placed on *I Liheslatura's* age upon the written request of the primary author to the Speaker with further committee action and without a committee report."

Section 3. Severability. *If* any of the provisions of this Act or the application thereof to any person or circumstance is held invalid, such invalidity shall *not* affect any other provision or application of this Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.



2005 (FIRST) Regular Session

-	•	Date:	2-25-05

VOTING SHEET

Bill No. <u>36(EC)</u>					
Resolution No					
Question:					
	VEAC	NAVC	NOT	OUT	ADOLUT
<u>NAME</u>	YEAS	<u>NAYS</u>	VOTING <u>/</u> ABSTAINED	DURING ROLL CALL	<u>ABSENT</u>
AGUON, Frank B., Jr.	/				GA
BROWN, Joanne M.S.	V				
CALVO, Edward J.B.	V/				
CRUZ, Benjamin J.F,	V/				
CRUZ, Michael (Dr.)	V/				
FORBES, Mark	V/				
KASPERBAUER, Lawrence F.	V/				
KLITZKIE, Robert	V				
LEON GUERRERO, Lourdes A.					
LUJAN, Jesse A.					
PALACIOS, Adolpho B.	V				
RESPICIO, Rory J.	V/				
TENORIO, Ray	V/				
UNPINGCO, Antonio R.	V				
WON PAT, Judith T.					
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CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature

TOTAL

* 3 Passes = No vote EA = Excused Absence

PL-28-12



I Mina' Bente Ocho Na Liheslaturan Guahan The 28th Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3409 ● Fax (671) 472-3510

Speaker Mark Forbes

February 14, 2005

Speaker Mark Forbes I Mina' Bente Ocho Na Liheslaturan Guahan 155 Hesler Place Hagatna, Guam 96910

The Executive Committee, to which Bill No. 36, was referred, wishes to report its findings and recommendations TO DO PASS BILL No. 36 (EC): "AN ACT TO REQUIRE MANDATORY PUBLIC HEARINGS ON CERTAIN LEGISLATIVE RESOLUTIONS TO ENSURE PUBLIC INPUT, THROUGH THE AMENDMENT OF SECTION 2103 OF CHAPTER 2 OF TITLE 2, GUAM CODE ANNOTATED".

Transmitted herewith for your consideration and action is our committee report on the above subject matter.

The voting re	cord is as follows:
5	TO PASS
	NOT TO PASS
	TO REPORT OUT ONLY
	ABSTAIN
	INACTIVE FILE
Copies of the Yu'os ma'ase	Committee Report and other pertinent documents are attached. Thank you and si for your attention to this matter.
	MARK FORBES
Attachments	

MEMORANDUM

TO:

Committee Members

FROM:

Chairman 6

SUBJECT: Committee Report- Bill No. 36 (EC): "An Act To Require Mandatory Public Hearings On Certain Legislative Resolutions To Ensure Public Input, Through The Amendment Of Section 2103 Of Chapter 2 Of Title 2, Guam Code Annotated".

Transmitted herewith for your information and action is the report on Bill No. 36 (EC) from the Executive Committee.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. Bill No. 36 (EC)
- 4. Public Hearing Sign-In Sheet
- 5. Fiscal Note/Fiscal Note Waiver
- 6. Notice of Public Hearing

Please take the appropriate action on the voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

MARK FORBES

Attachments

EXECUTIVE COMMITTEE

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

155 HESLER PLACE, HAGÅTNA, GUAM 96910

An act to require mandatory public hearings on certain Legislative Reslutions to ensure public input, through The Amendment of section 2103 of chapter 2 of title 2, Guam Code Annotated.

VOTING SHEET

	SIGNATURE	TO PASS	NOT TO PASS	TO REPORT OUT OF COMMITTEE	ABSTAIN	INACTIVE FILE
Mark Forbes, Chairman	A.				- 1	
Joanne M.S. Brown	3	v		,		
Edward J.B. Calvo	1/1	2				
Lawrence F. Kasperbaeur	292	X				
Robert Klitzkie	Ax	1				
Frank B. Aguon, Jr.	// \					-
Adolpho B. Palacios						

2-2405 H24/10

MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN
2005 (FIRST) Regular Session

Introduced GuåHAN JAN 2 6 2005

Bill No. 34 (EC)

Introduced by:

1

L.A. Leon Guerrero

AN ACT TO REQUIRE MANDATORY PUBLIC HEARINGS ON CERTAIN LEGISLATIVE RESOLUTIONS TO ENSURE PUBLIC INPUT, THROUGH THE AMENDMENT OF SECTION 2103 OF CHAPTER 2 OF TITLE 2, GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Findings and Intent. I Liheslaturan Guahan finds that while public hearings are mandatory for legislative bills, 3 public hearings for legislative resolutions are not. There have been 4 many instances when a resolution of significant importance—stating the 5 Legislature's position, on behalf of the people of Guam—had been 6 transmitted to high-ranking officials in Washington, D.C. or to heads of 7 foreign nations without public input. Such should not be the case, as the 9 public should be given the opportunity to comment on resolutions containing issues that affect them to ensure that the stance the 10 Legislature is taking in the resolution is reflective of what the public 11 12 desires. 13

13 It is therefore the intent of *I Liheslaturan Guahan* to require public 14 hearings on substantive resolutions that are to be transmitted to the U.S. 15 Congress, the U.S. President, or the head of a foreign state.

Section 2. Section 2103 of Chapter 2 of Title 2, Guam Code Annotated, is hereby amended to read as follows:

29 A Labic

 "§2103. Public Hearings Mandatory. (a) No bill may be passed by the Legislature unless it has received a public hearing, except that when the presiding officer of the Legislature certifies that emergency conditions exist, involving danger to the public health or safety, the requirement for a public hearing may be waived and in the event the bill is identical to a bill introduced earlier, which later bill received a public hearing, then a public hearing for the identical bill may be waived.

(b) No substantive resolution that is to be transmitted to the U.S. President; a member of the U.S. Congress; or a head of a foreign state, may be passed by the Legislature unless it has received a public hearing."

Section 3. Severability. If any of the provisions of this Act or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect any other provision or application of this Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.

Passed FA No	-
GIIÅHAN	

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

FLOOR AMENDMENTS/CHANGES

	Bill No	. <u>36 (EC)</u>)
DEAL PAR	•	FCsus lark Forbes ing Amendment	white the same of
Page 2 Line 1	.2 (after the word "hearing") add t	he following to read:	W. T.
Kr.	"Said public hearing shall be	e conducted by the author of	
JE FAID,C	the resolution. The resolution legislative agendal without f	on may then be placed on the lewitte request of the primary urther committee action and	anthor to t
<i>'6'</i>	without a committee report."	,	
Votes For Am	1, 2005 ment No. <u>1, a, b, c</u> of a total o	of changes on above Bill. S Against Amendment: Amendment Failed: _ Amendment Withdrawn: _	
	APPROVED AS TO	O FORM PASSED	
	AUTHOR OF A	- AMENDMENT	
	Concur	(initial)	
	Clerk of Legislature	Speaker	
	mend. Clerk ment Staff		

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

FLOOR AMENDMENTS/CHANGES

Bill No. 3	
for-	
Senator Proposi	ng Amendment
(Below for Senain Please describe proposed amendment, including Alace 1. Consert prime	g where change to occur:
AVIne 3. Cresent & after the	word agenda "upon the he primay author to the speake
(Below only for Clerk of Legis Date	of changes on above Bill.
	Amendment Failed:Amendment Withdrawn:
APPROVED AS TO	
AUTHOR OF A	
Concur	(initial)
ms-	
Clerk of Legislature	Speaker
Ass't. Amend. Clerk	

_Engrossment Staff

I MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN EXECUTIVE COMMITTEE SPEAKER MARK FORBES, CHAIRMAN

ON BILL NO. 36 (EC)

AN ACT TO REQUIRE MANDATORY PUBLIC HEARINGS ON CERTAIN LEGISLATIVE RESOLUTIONS TO ENSURE PUBLIC INPUT, THROUGH THE AMENDMENT OF SECTION 2103 OF CHAPTER 2 OF TITLE 2, GUAM CODE ANNOTATED.

I. OVERVIEW

The Executive Committee held a public hearing at 9 a.m. on February 11, 2005 in the Public Hearing Room, I Liheslaturan Guåhan. Public notice advertisement was given in the February 7, 2005, edition of the Pacific Daily News (PDN), posted in the Government Meetings Section in the February 10 and 11, 2005 editions of the PDN, and Public Notice Ads in the February 4 and 9, 2005 editions of the Marianas Variety, Guam Issue. A live broadcast of the public hearing appeared on Channel 61 that day (February 11, 2005).

Senators present at the public hearing were:

Speaker Mark Forbes, Chairman Vice Speaker Joanne M.S. Brown, Member Senator Robert Klitzkie, Member Senator Frank B. Aguon, Jr., Member Senator Adolpho B. Palacios, Sr., Member Senator Lou A. Leon Guerrero

II. SUMMARY OF TESTIMONY

There were no individuals who presented oral or written testimony to the committee.

The author of the bill briefly made remarks on the intent of the bill;

Sen. Lou Leon Guerrero expressed that the bill mandates resolutions of great importance, particularly resolutions that are going to be sent to Washington D.C. and heads of foreign nations and high ranking officials. She stated further, "that these resolutions be given the opportunity of a public hearing to gather the input of the public for knowledge, information, education and also maybe even for whether they support the resolution or not. What the bill does is it changes or adds to the laws, to make sure that those kinds of resolutions are given a public hearing. We have in the past experienced resolutions of great importance and what comes to mind, mostly current, the resolution we had passed concerning the war reparations which are very important to the people of Guam and it did not have a public hearing. And, so, I propose this measure, so that any future resolution of that great importance would be allowed a public hearing".

III. FINDINGS AND RECOMMENDATION

The Executive Committee finds that Bill No. 36 (EC) provides for public input when a substantive resolution is introduced and that would be forwarded to the U.S. President, a member of the U.S. Congress or the head of a foreign state. By providing a public hearing on the substantive resolution, the community could voice its concerns and sentiments to our island leaders on the context of the resolution. This final voice of concern should be crafted into the resolution as to not take away the public sentiment and the legislative stance on issues our island is faced with. The committee further finds that Bill 36 is a proactive measure that would encourage the people to speak out on their

concerns and of their sentiment on the substantive issue before the legislature votes on the resolution and forwarded to the U.S. President, a member of Congress or the head of a foreign state.

Accordingly, the Committee Executive Committee, to which Bill No. 36 (EC) was referred, does hereby submit its findings and recommendations to I Mina' Bente Ocho Na Liheslaturan Guåhan **TO DO PASS BILL NO. 36 (EC),** "An Act To Require Mandatory Public Hearings On Certain Legislative Resolutions To Ensure Public Input, Through The Amendment Of Section 2103 Of Chapter 2 Of Title 2, Guam Code Annotated".

IV. PUBLIC HEARING AGENDA

AGENDA

COMMITTEE ON GENERAL & OMNIBUS MATTERS, and EXECUTIVE COMMITTEE

Public Hearing Friday, February 11, 2005, 9:00 a.m.

Matanane, David J.- To serve as a member of the Chamorro Land Trust Commission

Bill No. 15 (LS) - by R. Klitzkie

An Act To Add A New Chapter 16 To 18 GCA; To Add A New Item (Q) To 4 GCA §8104; To Add A New Section (R) To 4 GCA; To Repeal And Reenact §8113 Of 4 GCA; To Amend §8130 Of 4 GCA; To Enable Government Employees To Become Full Participants In The Free Enterprise System, To Provide For Employee-Owned Companies (EOC) And To Enact The Employee-Owned Company Law And For Other Purposes.

Bill No. 29 (EC) - by F. B. Aguon

An Act Relative To The Transfer Of The Former Guam Mass Transit Authority Property And Building To The Office Of The Hagatna Mayor, For The Relocation Of The Hagatna Mayor's Office, The Possible Establishment Of A Youth Recreational Center, And For Other Community Needs And Activities.

Bill No. 35 (EC) - by J. M.S. Brown

An Act To Deappropriate Fifty Thousand Dollars (\$50,000) From The Sums Appropriated To The Legislature And To Reappropriate Said Sum To The University Of Guam Inarajan Agricultural Experiment Station.

Bill No. 36 (EC) - by L. A. Leon Guerrero

An Act To Require Mandatory Public Hearings On Certain Legislative Resolutions To Ensure Public Input, Through The Amendment Of Section 2103 Of Chapter 2 Of Title 2, Guam Code Annotated.

Bill No. 37 (EC) - by Adolpho B. Palacios

An Act To Amend § 17401, Article 4, Chapter 17, Title 3 GCA Relative To Legislative Submission.

V. SIGN-IN SHEET (There were no individuals who signed in to present oral or written testimony before the committee)



I Mina' Bente Ocho Na Liheslaturan Guahan The 28th Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3409 ● Fax (671) 472-3510

Speaker Mark Forbes

WAIVER OF FISCAL NOTE

In accordance with §9105 Title 2 GCA, I hereby certify that prompt committee action on Bill 36 is necessary to the proper conduct of legislative business. Therefore, I am waiving requirement of a fiscal note on Bill 36.

MARK PORBES

Speaker and Chairman, Executive Committee

Pacific Daily News, Gov't Mtgs., Pg. 10, February 10, 2005.

Feb. 11 **▲ COMMITTEE ON GENERAL** AND OMNIBUS MATTERS AND **EXECUTIVE COMMITTEE: Pub**lic hearing 9 a.m. Feb. 11, Legislature's public hearing room, Hagatña. Appointment of David J. Matanane to serve as a member, Chamorro Land Trust Commission; Bill 15, enabling government employees to become full participants in free enterprise system, to provide for employee-owned companies, enact employee-owned company law; Bill 24, to reduce signature threshold for placing referendum, extend signature collection period; Bill 26, to repeal the Santos Amendment; Bill 29, transfer of former Guam Mass Transit Authority property and building to Hagåtña Mayor's Office; Bill 35, reappropriation to UOG Inarajan Agricultural Experimental Station; Bill 36, requiring mandatory public hearing on certain, legislative resolutions; Bill 37, relative to legislative submission. For special accommodations, call 472-3407.

A GOVGUAM RETIREMENT

Pacific Daily News, Gov't Mtgs., Pg. 9, February 11, 2005.

4/0-043/

COMMITTEE ON GENERAL AND OM-NIBUS MATTERS AND EXECUTIVE COM-MITTEE: Public hearing 9 a.m. Feb. 11, Legislature's public hearing room, Hagatña. Appointment of David J. Matanane to serve as a member, Chamorro Land Trust Commission; Bill 15, enabling government employees to become full participants in free enterprise system, to provide for employee-owned companies, enact employee-owned company law, and for other purposes; Bill 29, transfer of former Guam Mass Transit Authority property and building to Hagatina Mayor's Office; Bill 35, reappropriation to UOG Inarajan Agricultural Experimental Station; Bill 36, requiring mandatory public hearing on certain legislative resolutions; Bill 37, relative to legislative submission. For special accommodations, call 472-3407. Full text of these bills may be reviewed by visiting http://www.guamlegislature.com.

GOVGUAM RETIREMENT FUND BOARD

MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 36 (EC)

Introduced by:

13

14

L.A. Leon Guerrero 🎜 .

2005 11:11 26 11:11:11:11:11:15 AN ACT TO REQUIRE MANDATORY PUBLIC HEARINGS ON CERTAIN **LEGISLATIVE** RESOLUTIONS TO **ENSURE** PUBLIC THROUGH THE AMENDMENT OF SECTION 2103 OF CHAPTER 2 OF TITLE 2, GUAM CODE ANNOTATED.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Findings and Intent. I Liheslaturan Guahan 3 finds that while public hearings are mandatory for legislative bills, public hearings for legislative resolutions are not. There have been 4 many instances when a resolution of significant importance—stating the 5 Legislature's position, on behalf of the people of Guam—had been 6 transmitted to high-ranking officials in Washington, D.C. or to heads of 7 foreign nations without public input. Such should not be the case, as the 8 public should be given the opportunity to comment on resolutions 9 containing issues that affect them to ensure that the stance the 10 Legislature is taking in the resolution is reflective of what the public 11 12 desires.

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16 Section 2. Section 2103 of Chapter 2 of Title 2, Guam Code Annotated, is hereby amended to read as follows: 17

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